Textile Sector: Impact Assessment

Revision in duty drawback rates holds a mixed bag for textile exporters



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CORPORATE RATINGS

Annu Mendiratta +91 124 4545 887 annu.mendiratta@icraindia.com

Deep Inder Singh +91 124 4545 830 deep.singh@icraindia.com

Nidhi Marwaha +91 124 4545 337 nidhim@icraindia.com

Jayanta Roy +91 33 71501 100 jayanta@icraindia.com



Revision in duty drawback rates for textile exporters: A much-awaited development

Effective December 19, 2018, Indian exporters are set to receive duty drawbacks at the revised rates notified by the Ministry of Finance, Government of India on December 6, 2018. The revision comes nearly a year after the last revision was implemented in October 2017, post transition to the Goods and Services Tax (GST) regime.

With exports accounting for more than one-third of the Indian textile market and the crucial role played by duty drawback in helping the Indian textile exporters maintain their global competitiveness, any revisions in this regard are closely watched. The revision was particularly awaited this time, considering the reduction in duty drawback rates for most textile product categories (with a few exceptions such as cotton yarn, bed/ toilet

Exhibit 1: Comparison of duty drawback rates under GST and earlier tax regime, for select products

Duty drawback rates	HS Code	Earlier Re	GST Regime	
Duty drawback rates	(A)	Without Cenvat (B)	With Cenvat (C)	(D)
Apparels made of cotton	620101	7.7%	2.0%	0.9%
Apparels made of blended Fibers	620102	9.5%	2.5%	1.2%
Apparels made of man-made Fibers	620103	9.8%	2.5%	1.2%
Apparels made of silk	620104	7.6%	4.8%	0.4%
Apparels made of wool	620105	8.7%	3.5%	0.9%
Bed/Toilet/Kitchen Linen of Cotton	630201	7.5%	2.0%	2.0%
Curtains of blended fibres	630302	8.5%	2.2%	2.2%
Carpets (knotted) of man-made fibres	570104	8.9%	1.6%	1.7%
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Source: Central Board of Excise and Customs, ICRA Research

/kitchen linen, carpets and curtains) announced last year under the GST regime, when compared with duty drawback rates for exporters claiming Cenvat in the pre-GST era (Columns C and D of Exhibit 1).

While the downward revision last year was implemented in expectation of full input credit availability under the GST regime in contrast to inefficiencies prevalent under the earlier regime, marginal adverse impact on profitability of some of the segments has been witnessed. The uneven flow of taxation through the textile value chain under the earlier tax regime, owing to dominance of unorganized players operating under composition scheme of taxation in some segments, used to result in a break in the input credit chain. Accordingly, most exporters used to claim duty drawback at higher rates without claiming Cenvat (Column B in Exhibit 1) in the pre-GST era. As a result, some exporters used to benefit from the higher duty drawback rates, considering the variations in input taxes blocked across the industry and the flat duty drawback rates, which used to support their profitability. With a shift to the GST regime, all players were required to claim duty drawback at the rates prescribed (Column D in Exhibit 1) after availing input credits.

Exhibit 2: Impact of recent duty drawback revision on India's top textile export categories

HS Code	Commodity	Share in India's exports		Duty Drawback Rates			Major products experted	lungst on major
		FY18	H1FY19	Earlier (Oct'17 - Dec'18)	Now (From Dec-2018)	Change (bps)	Major products exported in the segment	Impact on major products exported
5205	Cotton Yarn	9%	11%	1-1.2%	1.3-1.7%	30-50	Single Cotton Yarn	Marginally +ve
6109	T-Shirts, vests etc.	7%	7%	2.0%	1.9%	(10)	Cotton T-shirts and Vests	Marginally -ve
6204	Women dresses/ jackets etc.	7%	6%	2-2.5%	2.1-2.4%	(10)-10	MMF, Cotton and Other Dresses	Neutral
5201	Cotton Fiber	5%	5%	0.2%	0.5%	35	Cotton - not carded or combed	Marginally +ve
6304	Furnishing Textiles	4%	5%	1.5-2%	1.5-2.6%	0-60	Cotton and other furnishing articles	Marginally +ve
6302	Home Textiles^	4%	4%	2.0%	2.6%	60	Cotton linen	Marginally +ve
6206	Women tops	4%	3%	2-2.5%	1.9-2.4%	(10)	MMF, Cotton and Other Tops	Marginally -ve
6211	Athleisure & other garments	4%	3%	2.5%	2.4-2.7%	(10)-20	Man-made Fiber Based	Neutral
6205	Men's Shirts	3%	3%	2.0%	1.9%	(10)	Shirts of cotton and others	Marginally -ve
5402	Synthetic Filament Yarn	3%	4%	1.7-2.3%	2.1-3.3%	40-100	Polyester Yarn	Marginally +ve to +ve
6203	Men's Other Apparels	3%	3%	2-2.5%	1.9-2.4%	(10)-10	Cotton/ MMF Trousers and Jackets	Neutral
5208	Cotton Woven Fabrics	3%	3%	1.6-2%	1.4-2.6%	(20)-60	Cotton Fabrics	Marginally +ve for a few
5407	Synthetic Woven Fabrics	2%	2%	1.8-2.0%	1.5-2.2%	(50)-40	Nylon, Polyester or Other Polyamides	Marginally -ve for a few
6111	Babies' Garments/ Accessories	2%	2%	1.9%	1.9%	-	Cotton Babies' Garments	Neutral
6305	Packing Sacks and Bags	2%	3%	1.5%	1.5%	-	Flexible Intermediate bulk containers	Neutral

[^] India's top textile export categories

Note: Drawback rates and change mentioned are for the major exported product categories within the broader commodity segments

Source: Central Board of Indirect Taxes & Customs, ICRA research

ICRA's view: Recent revision in duty drawback rates holds a mixed bag for textile exporters

The recent revision in duty drawback rates announced by the Government of India holds a mixed bag for the Indian textile exporters. As per ICRA's estimates, the impact is likely to be neutral to marginally positive for the top 15 product categories accounting for nearly two-thirds of India's total textile exports (Exhibit 2), while being marginally negative for a few. Besides, removal of drawback caps (absolute caps, per unit) in several product categories where the drawback rates are less than 2%, will also benefit the textile exporters.

Some prominent product categories which are expected to benefit marginally, to the extent of 30-60 bps, include cotton yarn, cotton fiber, cotton-based furnishing and home textiles. Unlike synthetic filament yarns where Indian exports are reasonable (~3-4% share in India's textile exports) and the increase announced is in the range of ~40-100 bps, higher increases in the range of 80-140 bps have been announced for synthetic spun yarn and related products, possibly with the objective of improving competitiveness of Indian manufacturers lacking scale vis-a-vis their International counterparts.

Maximum boost, ranging between 150-600 bps, has been implemented for niche segments such as wool/ silk-based products. Although these segments account for a miniscule portion of the total textile exports of the country, these are of strategic importance considering the dominance of Small and Medium Enterprises (SMEs) and handicrafts sector in these segments. Further, there have been some exceptions such as nylon filament yarn, which has been introduced in the list with a significant duty drawback rate (6.7%), which is expected to support profitability of players in this segment and strengthen India's exports in this category.

Notwithstanding the variations across categories, the recent revisions in duty drawback rates are expected to be marginally positive for the profitability and competitiveness of most segments of the Indian textile exporters. This is more so, given that export incentives (including Merchandise Exports from India Scheme (MEIS), Rebate of State Levies etc., besides duty drawbacks) are seen to have a meaningful contribution (upwards of 60% for the downstream segments such as home textiles and apparels) in the operating profits of textile exporters. Besides, given the modest net profitability of 2-4% for most product segments in the industry, the upward revision in export incentives by even 35-40 basis points (bps) on an average translates into a 10-15% improvement in net profits.

Having said that, ICRA maintains that the Indian textile industry continues to face concerns on continuance of these export subsidy schemes, after being challenged at the World Trade Organisation (WTO). Going forward, steps taken by the Government to address these concerns remain crucial for the profitability and competitiveness of the sector participants. In the meanwhile, recent revision in duty drawbacks provides visibility on their profitability in the near term.



ICRA CONTACT DETAILS

Business Contacts

Mr. L. Shivakumar

E-mail: shivakumar@icraindia.com

Tel: +91 22 6114 3406 / +91 98210 86490

BRANCHES

Registered Office

1105, Kailash Building, 11th Floor,

26, Kasturba Gandhi Marg, New Delhi - 110 001

Tel: +91 11 2335 7940-45

Ahmedabad

907 & 908, Sakar – II,

Ellisbridge, Opp. Town Hall,

Ahmedabad - 380 006

Tel: +91 79 4027 1500/01

Chennai

5th Floor, Karumuttu Centre,

634, Anna Salai, Nandanam

Chennai - 600 035

Tel: +91 44 4596 4300

Kolkata

A-10 & 11, 3rd Floor, FMC Fortuna 234/3A,

A.J.C. Bose Road,

Kolkata -700 020

Tel: +91 33 7150 1100/01

Email: info@icraindia.com Helpdesk: 124 3341580

Website: www.icra.in/ www.icraresearch.in

Mr. Jayanta Chatterjee

E-mail: jayantac@icraindia.com

Tel: +91 80 4332 6401/ +91 98450 22459

Corporate Office

Building No.8, 2nd Floor,

Tower A, DLF Cyber City Phase II, Gurgaon- 122 002

Tel: +91 124 454530

Bengaluru 1

'The Millenia', Tower-B,

Unit No. 1004, 10th Floor, 1 & 2 Murphy Road,

Bengaluru - 560 008

Tel: +91 80 4332 6400

Hyderabad 1

No. 7-1-58, 301, 3rd Floor, 'CONCOURSE',

Above SBI-HPS Branch,

Ameerpet, Hyderabad - 500 016

Tel: +91 40 4920 0200

Mumbai

3rd Floor, Electric Mansion

Appasaheb Marathe Marg, Prabhadevi,

Mumbai - 400 025

Tel: +91 22 6169 3300

Media and Public Relations

Ms. Naznin Prodhani

E-mail: communications@icraindia.com

Tel: +91 124 4545 860

Bengaluru 2

2nd Floor, Vayudooth Chamber,

15-16, Trinity Circle, M.G. Road,

Bengaluru - 560 001

Tel: +91 80 4922 5500

Hyderabad 2

4A, 4th Floor, SHOBHAN,

6-3-927, A&B Somajiguda,

o s ser, rice somajigada,

Raj Bhavan Road, Hyderabad – 500082

Tel: +91 40 40676500

Pune

5A, 5th Floor, Symphony, S. No. 210

CTS 3202 Range Hills Road, Shivajinagar,

Pune - 411 020

Tel: +91 20 2556 0194, 020 6606 9999

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